

SEMINOLE COUNTY, FLORIDA

*COUNTY SERVICES BUILDING
1101 EAST FIRST STREET
SANFORD, FLORIDA
32771-1468*



Meeting Minutes

Tuesday, April 28, 2026

9:30 AM

BCC Chambers

Board of County Commissioners

I. CALL TO ORDER

Present: Chairman Andria Herr
Vice Chairman Amy Lockhart
Commissioner Bob Dallari
Commissioner Jay Zembower
Commissioner Lee Constantine

Additional Attendees: County Attorney Kate Latorre, Deputy County Manager Tricia Johnson, Clerk of Court and Comptroller Grant Maloy, and Deputy Clerk Kyla Farrell.

II. INVOCATION & PLEDGE OF ALLEGIANCE

Meghan Killingsworth, First United Methodist Church of Sanford, gave the Invocation. Steven Lerner, Emergency Management Manager, led the Pledge of Allegiance.

III. ADDITIONS, DELETIONS & MODIFICATIONS TO THE AGENDA

Deputy County Manager Tricia Johnson announced Agenda Items 6, Resolution for expenditure of the proceeds of the Orange County Industrial Development Authority; and 10, Interlocal Agreement with City of Oviedo, are being pulled from the agenda for further evaluation and will be brought back at a later date.

IV. AWARDS, PRESENTATIONS AND PROCLAMATIONS

1. Proclamation - proclaiming May 3 - 9, 2026, as Public Service Recognition Week in Seminole County, Florida . [2026-0372](#)

Motion by Commissioner Constantine, seconded by Vice Chairman Lockhart, to adopt a Proclamation proclaiming May 3 - 9, 2026, as Public Service Recognition Week in Seminole County, Florida.

Districts 1, 2, 3, 4, and 5 voted AYE.

2. Resolution - Celebrating the 100th Anniversary of A. Duda & Sons, Inc [2026-0376](#)

Motion by Commissioner Zembower, seconded by Commissioner Dallari, to adopt appropriate Resolution #2026-R-36 celebrating the 100th Anniversary of A. Duda & Sons, Inc.

Districts 1, 2, 3, 4, and 5 voted AYE.

3. Audit Presentation - Annual Comprehensive Financial Report (ACFR) for the fiscal year ended September 30, 2025, presented by Grant Maloy, Clerk of the Circuit Court and Comptroller, Joel Knopp, CPA, Audit Partner, and Jenny Spencer, CPA, MAcc, CGFO, CFE, Director of Comptroller's Office. [2026-0366](#)

Ms. Spencer, CPA, MAcc, CGFO, CFE, and Mr. Knopp, CPA, addressed the Board and provided the ACFR presentation as included in the agenda backup.

Commissioner Zembower asked Mr. Knopp if during the course of his review he found any waste that he had a concern with. Mr. Knopp answered the focus of his audit is not on fraud waste; but if it came to his attention, he would point it out. There was nothing he came across that was significant. Commissioner Zembower asked, in his

full review, if it appears the County is adhering to accepted government accounting practices; and Mr. Knopp answered that is correct. Mr. Knopp added he failed to mention there was a new accounting pronouncement that was implemented by the County this year. It was a pretty significant lift for compensated absences, but at the end of the day, the calculation was basically a net-zero impact on the financials and no restatement was required.

Motion by Commissioner Constantine, seconded by Commissioner Zembower, to accept the County's Annual Comprehensive Financial Report (ACFR) for the fiscal year ended September 30, 2025.

Districts 1, 2, 3, 4, and 5 voted AYE.

4. County Investment Advisor Report (Scott McIntyre, CFA - Senior Portfolio Manager, Managing Director Hilltop Securities Asset Management) [2026-0365](#)

Mr. McIntyre addressed the Board to present the Investment Advisor Report.

Motion by Commissioner Dallari, seconded by Commissioner Zembower, to implement recommendations of the Board's financial advisor based on the report submitted today and recommend the Clerk implement said Board recommendations.

Districts 1, 2, 3, 4, and 5 voted AYE.

V. CONSENT AGENDA – PUBLIC PARTICIPATION

Public Comment (Consent Items Only)

With regard to public participation, no one spoke and public input was closed.

Motion by Commissioner Zembower, seconded by Commissioner Constantine, to approve Constitutional Officer's Consent Agenda Item 5; and County Managers Consent Agenda Items 7-9, and 11.

Districts 1, 2, 3, 4, and 5 voted AYE.

Constitutional Officers – Consent Agenda (Item No. 5)

5. Expenditure Approval List dated April 1, 2026. (Jenny Spencer, CPA, MAcc, CGFO, and CFE, Director - Comptroller's Office) [2026-0356](#)

County Manager's Consent Agenda (Items No. 6 - 11)

County Attorney's Office

6. Approve and authorize the Chairman to sign a Resolution of the Board of County Commissioners of Seminole County, Florida, approving, solely for the limited purposes of Section 147(f) of the Internal Revenue Code, the expenditure of the proceeds of the Orange County Industrial Development Authority not to exceed \$40,000,000 of its Educational Facilities Revenue Bond Series for the purpose of financing and refinancing of educational facilities owned or leased by Orangewood Christian School, Inc., part of [2026-0330](#)

which is located in Seminole County, Florida as further described in the Resolution; and providing an effective date. Countywide (Kate Latorre, County Attorney)

Pulled from the agenda.

Administrative Services

7. Approve and authorize the Chairman to execute a Purchase Agreement related to Project Parcel #1-818 for a drainage easement necessary for the Midway Drainage Improvement Project (225 ± SF) between Ingrid Burton Nathan and Seminole County for \$6,200.00, as full settlement and any other claim for compensation from which Seminole County might be obligated to pay relating to the parcel. District5 - Herr (Stephen Koontz, Assistant County Manager) Requesting Department - Public Works [2026-0344](#)

Community Services

8. Approve and authorize the Chairman to execute the State Housing Initiatives Partnership (SHIP) Annual Program Report and Certification form. Countywide (Allison Thall, Community Services Director) [2026-0331](#)

Development Services

9. Approve the Minor Plat for the Dunn Legacy Subdivision containing two (2) commercial lots on 1.12 acres zoned C-2 (General Commercial), located on the east side of N US Highway 17-92, south of Florida Ave, more particularly known as 531 and 541 N US Highway 17-92, Longwood, FL; (Dunamis Dunn, Applicant) District2 - Zembower (Mike Rhodes, Interim Development Services Director) [2026-0272](#)

Public Works

10. Approve and authorize Chairman to execute the Interlocal Agreement between Seminole County and the City of Oviedo for the provision of Streetlighting along County Road 419 from Central Avenue (State Road 434) to Adeline B. Tinsley Way. District1 - Dallari (Tawny Olore, Public Works Director) [2026-0328](#)

Pulled from the agenda.

11. Approve and authorize the County Manager to execute the Subrecipient Agreement with the Florida Division of Emergency Management; and approve and authorize the Chairman to execute a Resolution implementing Budget Amendment Request (BAR) 26-029 in the Federal Mitigation Grant Fund to appropriate funding in the amount of \$342,216 for the Hazard Mitigation Grant Program (HMGP) to mitigate drainage problems on Michigan Avenue. District5 - Herr (Tawny Olore, Public Works Director). [2026-0359](#)

Resolution #2026-R-37

VI. REGULAR AGENDA

12. Seminole Forever Update (Rick Durr, Parks and Recreation Director) [2026-0370](#)

Chairman Herr advised this is an informational item only, and no action will be taken. Mr. Durr addressed the Board and presented the item as included in the agenda backup. Chairman Herr stated she supports all of staff's recommendations. She pointed out the proposed bird blinds on the Buchholz property are simply blinds to observe from and not to do anything else from. The Commissioners shared their supportive comments on the presentation. Commissioner Zembower requested to see the capital improvement cost for the Buchholz property. He would also like an understanding whether or not any of the species on the property preempt any development on the property as it currently stands with the entitlements in place. Vice Chairman Lockhart advised she doesn't need an answer right now, but she would like more information regarding the ordinance the Board adopted. In Section 190.213, there's a post-acquisition management and property improvement plan that is described, but the way it's worded states that the plan must be completed not only pre-acquisition but also post-acquisition. She's curious as to what the timeline is and how far in advance that plan has to be presented before the Board decides what they're going to do; how far pre and how far post. She wants to get a feel for what they're supposed to be looking for with that.

With regard to public participation, no one spoke and public input was closed.

A Written Public Comment Form from Victoria Myers was received and filed.

13. 3rd Generation One Cent Infrastructure Sales Tax Update & American Public Works Association Accreditation Presentation (Tawny Olore, Public Works Director) [2026-0360](#)

Ms. Olore addressed the Board and presented the item as included in the agenda backup. Larry Ingram, American Public Works Association, presented the Seminole County Public Works Department with the APWA Accreditation.

With regard to public participation, no one spoke and public input was closed.

VII. COUNTY ATTORNEY'S REPORT

No report.

IX. COUNTY MANAGER'S REPORT AND STAFF PRESENTATIONS

No report.

IX. BOARD APPOINTMENTS

14. Discussion and consideration of the appointment of one (1) individual to the MetroPlan Orlando Community Advisory Committee. [2026-0373](#)

Motion by Commissioner Zembower, seconded by Vice Chairman Lockhart, to approve the appointment of Jose Morales to the MetroPlan Orlando Community Advisory Committee.

Districts 1, 2, 3, 4, and 5 voted AYE.

15. Discussion and consideration of the appointment of one (1) individual to the Board of Adjustment [2026-0368](#)

Motion by Vice Chairman Lockhart, seconded by Commissioner Zembower, to appoint Catherine Clifford to the Board of Adjustment.

Districts 1, 2, 3, 4, and 5 voted AYE.

X. DISTRICT COMMISSIONER REPORTS**District 4 - Commissioner Lockhart**

Vice Chairman Lockhart briefly discussed the Lake Mary State of the City event. She requested Ms. Olore help her provide an update regarding the Lynx board meeting discussion pertaining to the removal of bus shelters and how that was going to be funded. Lynx said that they are going to be using their 5307 fund to remove those structures. They are talking about redoing the calculation for cost-share, and they're definitely going to be bringing back a conversation about including the paratransit administrative overhead to be distributed among all of the counties for that calculation. It increases the County's overall cost to Lynx. Ms. Olore provided some additional context to the Vice Chairman's report as requested. Discussion ensued. Vice Chairman Lockhart stated in preparation for the County's upcoming budget discussions, she wanted to make sure that the Board is kept up-to-date on how things are moving and which buckets they are moving to and from. Ms. Olore advised she will keep the Board updated as well.

District 1 - Commissioner Dallari

Commissioner Dallari discussed the City of Oviedo's recent meeting regarding gas tax. His impression is that they're not moving forward. They asked a bunch of questions, but they did not instruct their City Manager to move forward at this time. Vice Chairman Lockhart stated her impression was that they weren't sure what to do. They're not wanting to put the item on their agenda, but there were some members who still had questions and wanted to better understand. A letter was sent to four Cities (received and filed in this meeting's Submissions) saying, "We think this is a great project for you. You should want to partner with us." She stated the gas tax was implemented by the County on behalf of the seven Cities and suggested a better way to engage and invite the Cities to partner with the County may be to ask them if there are any County projects they think would be impactful and valuable to them that they would want to partner on. Chairman Herr pointed out the letter wasn't sent as the first piece of communication. It was sent after conversations had taken place, and there was collaboration that had taken place in advance of the letter. Discussion ensued.

Commissioner Dallari advised it would be advantageous to regroup and go back and figure

out how to educate the Cities. There is more work to do. Discussion briefly ensued and Chairman Herr suggested the County Manager needs to be present for this discussion.

Commissioner Dallari congratulated Commissioner Constantine on his Earth Day speech at Wekiva Island.

District 2 - Commissioner Zembower

Commissioner Zembower announced the following events: the FWC's annual program Wild Quest, the Veterans luncheon, and the Golden Eagle dinner.

District 3 - Commissioner Constantine

Commissioner Constantine announced and discussed the following: the CareerSource celebration for a new program at the Altamonte Springs library; Environmental Services and Utilities event; Seminole High School's ribbon-cutting ceremony for their new sand-beach volleyball facility and the women's water polo team winning the State championship, and he requested they have the team in for recognition; his speech at the Junior League in Winter Park noting more than half attendees were from Seminole County; the Katie's Landing pavilion dedication; City of Longwood's Walk for Autism; Rescue Outreach Mission's Rescue on the Runway event; celebration of life for Charlie Gray; UCF farewell to Fred Kittinger; Leadership Seminole Lessons in Leadership tribute to Pastor John Murphy; Rotary of Lake Mary has taken over from the Seminole County South Rotary, and the Rising Achievers scholarships; thanked Commissioner Dallari for his upcoming attendance at the next CALNO meeting; the County was awarded \$20,000 from FWC for bear cans; and the Central Florida Zoo recently took in 13 sloths and needs support.

District 5 - Chairman Herr

Chairman Herr stated after Rescue on the Runway she attended the Sanford Airport event to welcome home veterans. She discussed the event and gave the Airport a shout-out for their hard work.

XI. CHAIRMAN'S REPORT

Communications and/or Reports as Received from the Chairman's Office:

1. 04-20-26 - Chairman Herr 452 Seminole Connector_Lake Mary
2. 04-20-26 - Chairman Herr 452 Seminole Connector_Oviedo
3. 04-20-26 - Chairman Herr 452 Seminole Connector_Sanford
4. 04-20-26 - Chairman Herr 452 Seminole Connector_Winter Springs

XII. PUBLIC COMMENT (Items not Related to the Agenda)

With regard to Public Comment, Martin Winger discussed a project at Green Way Boulevard and Lake Park Drive that started back in August of 2024. The contractors are parking their construction vehicles on private property and damaging the grass. Chairman Herr suggested he contact Ms. Olore on the issue. Vice Chairman Lockhart, as the District Commissioner, asked Ms. Olore to include her office in the conversation.

Public Comment Form from Mr. Winger was received and filed.

Don Epps addressed the Board and thanked the Public Works department for their work on the Palm Springs Drive streetlights.

Recess BCC Meeting for a Closed Session

Chairman Herr recessed the meeting at 11:40 a.m. to convene the following Closed Session:

Convene Closed Session

Grant Maloy Clerk & Comptroller Seminole County, Fl v. Seminole County, Fl
Case No. 2025-CA-000284
County Services Building Room 3024

Close Closed Session

Chairman Herr closed the Closed Session at 12:54 p.m.

Reconvene Meeting

Chairman Herr reconvened the meeting at 12:54 p.m., with all Commissioners and other Officials, with the exception of Clerk Maloy, who were present at the opening session.

XIII. ADJOURN BCC MEETING

There being no further business to come before the Board, the Chairman declared the meeting adjourned at 12:54 p.m., this same date.

APPROVED by the BCC:

Chairman

Date

ATTEST:

Clerk of Court and Comptroller
AS Clerk to the BCC